Belgium: draft legislation to extend the audit remit of the Court of Audit to NGOs

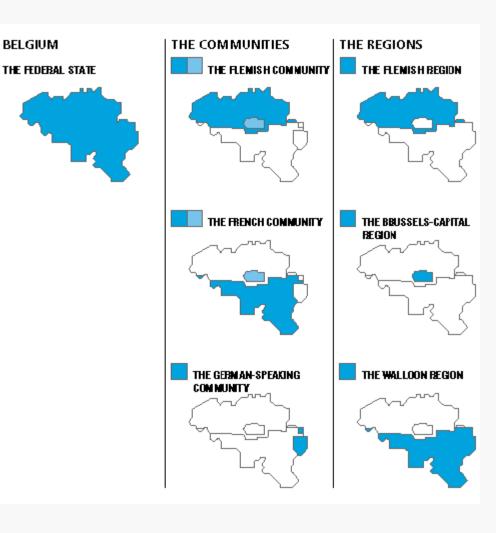
#### Belgian state structure

- Federal State
- 3 Communities (Flemish, French and Germanspeaking)
- 3 Regions (Flemish, Walloon and Brussels)
  - Brussels: 3 Communities Commissions (French, Flemish and Common)
- 5 + 5 Provinces (Flemish and Walloon Regions)
- 1 Court of Audit

### Belgian state structure



BELGIUM



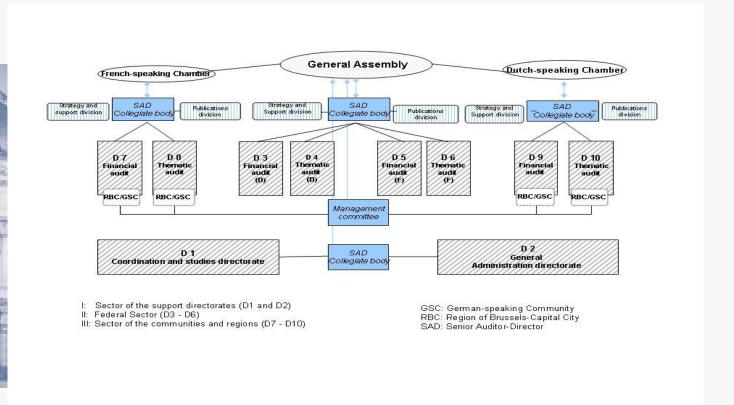
#### Court of Audit – audit mandate

- Belgian Constitution (1831, 1993), article 180
- Court of Audit Act (1846 2003)
- Communities and Regions financing Act (1989)
- Public accounting reform Acts (2003)
  - Amendment to Court of Audit Act
  - Federal State budgeting and accounting Act
  - Communities and Regions budgeting and accounting general provisions Act
- External audit of expenditure and revenue of federal State, Communities and Regions, their public service agencies and Provinces

### Court of Audit - organization

- Collegiate body
  - Members elected by federal House of Representatives
  - General Assembly (12 members) =
    Dutch-speaking Chamber (6 members) +
    French-speaking Chamber (6 members)
- Administrative services
  - Federal sector (2 + 2 directorates) and Communities and Regions sectors (2 + 2 directorates)
  - Financial Audit and Thematic Audit directorates

# Court of Audit - organization



## Court of Audit - types of audits

- Budgetary analysis
- Financial audits
  - General accounts and agencies' accounts
  - Accounting officers' accounts
    - Administrative ruling
    - Jurisdictional competence
- Legality and regularity audits
- Performance audits (1998)

## Court of Audit - types of audits

- Specific competences (specific Acts)
  - Checking pupils counts of Communities (distribution key VAT to Communities)
  - Opinion on personal income tax autonomy Regions
  - Opinion on budgetary impact of corporation tax reform (2002)
    - Opinion on electoral expenditure reports and on political parties' accounts financial reports
  - Recording statements of offices held and declarations of assets of political representatives and senior officials

### Draft legislation - origin

- FRANCE: legislative Act of 7 August 1991
- entities that appeal to public generosity with national campaign
  - also private sector entities
- French Court of Audit audits use of funds
  - audit reports adressed to decision making organs of entities and made public
  - example: audit of funds collected for tsunami aid (audit report January 2007)

# Draft amendment to Court of Audit Act (1st version)

- Court of Audit can audit management of funds collected by organizations that have appealed to public generosity
  - private sector organizations
- Simultaneous draft amendment to Constitution (article 180):
  - Court of Audit is also in charge of other competences assigned to it by law

# Draft amendment to Court of Audit Act (1st version)

- Advice Court of Audit to Parliament
  - Scope of draft amendment to Constitution is larger than scope of draft amendment to Court of Audit Act
  - Parliament has to legislate on:
    - which organizations?
    - audit terms: initiative, periodicity, addressees?
    - audit subject: management or use of funds?
    - organizations: information and accountability?
    - access to information for Court of Audit?

# Draft amendment to Court of Audit Act (2nd version)

- Court of Audit can audit use of funds collected by non-profit organizations or foundations that have appealed to public generosity with national campaigns
- Court of Audit has its regular (organic law)
  access to information

# Draft amendment to Court of Audit Act (2nd version)

- Parliamentary hearing of Court of Audit
  about draft amendment to Constitution
  - possible consequences of all (federal and regional) legislative assemblies having power to extend audit remit of Court of Audit
- Draft amendment to Constitution and draft amendment to Court of Audit Act still pending

#### Lessons learned

- Importance of (legal and constitutional)
  audit mandate of SAI
  - Audit of private sector entities
- Importance of precise wording of audit
  mandate of SAI
- Importance of SAI being implied in lawmaking about audit mandate